

**WATERLOO MORADA RURAL COUNTY  
FIRE PROTECTION DISTRICT**

FINANCIAL STATEMENTS  
AND  
INDEPENDENT AUDITORS' REPORT

**JUNE 30, 2018**



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**CROCE, SANGUINETTI, & VANDER VEEN**

INC.

**CERTIFIED PUBLIC ACCOUNTANTS**

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CROCE, SANGUINETTI, & VANDER VEEN<sup>INC.</sup>

CERTIFIED PUBLIC ACCOUNTANTS

## Independent Auditors' Report

To the Board of Directors  
**Waterloo Morada Rural County Fire  
Protection District**  
Stockton, California

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of **Waterloo Morada Rural County Fire Protection District** (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of **Waterloo Morada Rural County Fire Protection District**, as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and statement of revenues, expenditures and changes in fund balances - budget and actual - governmental funds on pages 3 through 7 and 38 through 42 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Croce, Sanguinetti, & Vander Veen, Inc.*

CROCE, SANGUINETTI, & VANDER VEEN, INC.  
Certified Public Accountants  
Stockton, California  
March 8, 2019

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Management's Discussion and Analysis (Unaudited)

June 30, 2018

As management of the Waterloo Morada Rural County Fire Protection District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial statements of the District for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with the District's basic financial statements and the accompanying notes to the basic financial statements, which begin on page 8.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements.

The basic financial statements include: (1) government-wide, (2) fund financial statements, and (3) notes to the financial statements. This report includes required supplementary information.

These statements are supported by notes to the financial statements. All sections must be considered together to obtain a complete understanding of the financial picture of the District.

### *Government-wide Financial Statements*

The District's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the District's overall status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The first of these government-wide statements is the *Statement of Net Position*. This is the District-wide statement of position presenting information that includes all of the District's assets and liabilities, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating.

The second government-wide statement is the *Statement of Activities*, which reports how the District's net position changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid.

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Management's Discussion and Analysis (Continued) (Unaudited)

June 30, 2018

### *Fund Financial Statements*

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The District uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the District's most significant funds rather than the District as a whole. Major funds are separately reported.

*Governmental funds* are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources during the year and balances of spendable resources available at the end of the year. They are useful in evaluating annual financial requirements of governmental programs and the commitment of spendable resources for the near-term.

### *Notes to the Financial Statements*

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin immediately following the basic financial statements.

### **Financial Highlights**

Governmental Fund revenues increased by \$351,023 this fiscal year due primarily to an increase in property tax revenues, strike team reimbursements, and gain on sale of assets.

Operating expenditures were \$3,749,788, an increase of \$464,459 or 14.1% from the prior year. The majority of the increase is due to the increase in salaries and wages, repairs and maintenance, and the net pension liability.

### *Financial Condition*

Net position is a measure of an entity's financial position and, over time, a trend of increasing or decreasing net position is an indication of financial health of the organization. The District's total liabilities exceeded assets by \$4,681,345 at June 30, 2018. The District's investment in capital assets at June 30, 2018 represents a major portion of net position. The District's net position decreased by \$690,239 during the fiscal year, (see Table 1 on Page 5).

(Continued)

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Management's Discussion and Analysis (Continued)  
(Unaudited)**

June 30, 2018

**Table 1**

	<b>Net Position</b>			
	<u>June 30, 2018</u>	<u>June 30, 2017</u>	Increase (Decrease)	<u>%</u>
<b>Assets</b>				
Current assets	\$ 1,405,081	\$ 1,526,232	\$ (121,151)	(7.9)%
Capital assets	<u>1,575,747</u>	<u>1,707,143</u>	<u>(131,396)</u>	(7.7)
Total assets	<u>2,980,828</u>	<u>3,233,375</u>	<u>(252,547)</u>	(7.8)
<b>Deferred outflows</b>	<u>1,178,397</u>	<u>1,559,099</u>	<u>(380,702)</u>	(24.4)
<b>Liabilities</b>				
Current liabilities	376,705	222,086	154,619	(69.6)
Long-term liabilities	<u>8,178,436</u>	<u>8,321,850</u>	<u>(143,414)</u>	(1.7)
Total liabilities	<u>8,555,141</u>	<u>8,543,936</u>	<u>11,205</u>	0.1
<b>Deferred inflows</b>	<u>285,429</u>	<u>239,644</u>	<u>45,785</u>	19.1
<b>Net position</b>				
Net investment in capital assets	794,934	757,437	37,497	5.0
Unrestricted	<u>(5,476,279)</u>	<u>(4,748,543)</u>	<u>(727,736)</u>	(15.3)
Total net position	<u>\$ (4,681,345)</u>	<u>\$ (3,991,106)</u>	<u>\$ (690,239)</u>	(17.3)%

**Table 2**

	<b>Statement of Activities</b>			
	<u>Fiscal 2018</u>	<u>Fiscal 2017</u>	Increase (Decrease)	<u>%</u>
<b>Revenues</b>				
Property taxes and assessments	\$ 2,463,374	\$ 2,414,557	\$ 48,817	2.0 %
Operating revenues	360,489	299,795	60,694	20.2
Gain on sale of capital assets	196,540	-	196,540	100.0
Other income	66,662	17,334	49,328	284.6
Investment income	<u>-</u>	<u>4,855</u>	<u>(4,855)</u>	(100.0)
Total revenues	<u>3,087,065</u>	<u>2,736,541</u>	<u>350,524</u>	12.8
<b>Expenditures</b>				
Operating expenses	3,749,289	3,285,329	463,960	14.1
Interest on long-term debt	<u>28,015</u>	<u>2,534</u>	<u>25,481</u>	1005.6
Total expenses	<u>3,777,304</u>	<u>3,287,863</u>	<u>489,441</u>	14.9
<b>Decrease in net position (deficit)</b>	<u>(690,239)</u>	<u>(551,322)</u>	<u>138,917</u>	25.2
<b>Beginning net position (deficit)</b>	<u>(3,991,106)</u>	<u>(3,439,784)</u>	<u>551,322</u>	16.0
<b>Ending net position (deficit)</b>	<u>\$ (4,681,345)</u>	<u>\$ (3,991,106)</u>	<u>\$ 690,239</u>	17.3 %

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Management's Discussion and Analysis (Continued) (Unaudited)

June 30, 2018

### Capital Assets

The District's investment in capital assets, as of June 30, 2018, amounts to \$1,575,747 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, vehicles and equipment. The District's investment in capital assets decreased by a total of \$131,396 for the current fiscal year. Major capital asset events during the current fiscal year included the following:

Depreciation of the capital assets	\$	183,311
Purchase of new apparatus equipment		14,170
Purchase of new apparatus vehicles		35,746
Disposal of apparatus vehicles		163,670

### Reserve Funds

The District's reserve fund assets as of June 30, 2018 amounted to \$730,791, which is down \$204,056 (21.83%) from the prior year. This is primarily due to structures and improvement cost, additions and equipment expenditures.

The District has two types of reserve fund accounts:

#### San Joaquin County

This fund is held with the San Joaquin County Auditor's office and is pooled with all other county accounts. The District's fund decreased \$61,680 and at the end of the fiscal year is valued at \$55,332.

#### F&M Bank Certificates of Deposits

The District currently holds two certificates of deposits with F&M Bank. The total of the certificates of deposits at June 30, 2018 is \$675,459 compared to \$817,835 at June 30, 2017.

### Long-Term Debt

At the end of the current fiscal year, the District had total long-term obligations outstanding of \$804,693. During the current fiscal year, the District's total debt decreased by \$168,893.

The District obligations include the District's estimated share of the San Joaquin County Retirement Sick Leave Bank, of \$210,000 at June 30, 2018. This liability represents the estimated future cost to the District for post-employment healthcare costs.

The District recorded a net pension liability of \$7,172,233 at June 30, 2018 in accordance with the implementation of GASB Statement No. 68.

(Continued)

# **WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

## **Management's Discussion and Analysis (Continued) (Unaudited)**

June 30, 2018

### **Budgetary Highlights**

The General Fund budget for fiscal year 2018 was approximately \$2,965,140. There were significant variances between budgeted costs and actual costs that include the following:

- ☛ Salaries and retirement benefits were over budget due to higher participation in reimbursable OES Strike Team responses.

### **Economic Factors for Budget Year 2018/2019**

In this fiscal year, the Fire District has initiated a Tax Measure to be voted on by our community to increase revenues and bring the District's staffing levels back to where we should be, use funds to overcome our current annual deficit, to pay for critically needed apparatus and plan to reopen our second station. Measure N addresses these issues. The District is currently operating on .10 cents from every dollar paid in property tax and from a special tax that was approved in 1986. Rising cost of the economy and unfunded mandates from County and State governments has continued to erode the operating costs of the District.

Add to the lack of increasing revenue, the District has been held captive in its current retirement plan. For this budget year alone, we will see an increase from 75 cents for every dollar earned by an employee to 79 cents. This increases the District's obligation to the retirement plan by \$42,500, compared to the District's overall increase of revenue last year of \$48,817. Our unfunded liability of \$7.2 million dollars prevents us from attempting to replace the program with a more cost effective plan. While the State of California has taken steps to address the pension costs issue by implementing pension reform, these changes will take years to stabilize. The Fire District supports any effort that reduces the negative impact pension cost has our annual budget.

If the current tax measure is unsuccessful then the only other answer is a reduction of service which equates to less firefighters available to respond to the community's ever increasing calls for emergency service.

### **Request for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Waterloo Morada Fire District, 6925 E. Foppiano Lane, Stockton, CA 95212.

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Statement of Net Position (Deficit)**

June 30, 2018

	<u>Governmental activities</u>
<b>Assets</b>	
Cash and investments	\$ 1,313,139
Accounts receivable	80,426
Interest receivable	1,016
Prepaid insurance	10,500
Capital assets, net of accumulated depreciation	<u>1,575,747</u>
Total assets	<u>2,980,828</u>
<b>Deferred outflows of resources</b>	
Deferred outflows - pension	<u>1,178,397</u>
<b>Liabilities</b>	
County overdraft	\$ 173,354
Accounts payable	36,303
Accrued expenses	44,904
Long-term liabilities	
Due within one year	
Capital leases payable	122,144
Due in more than one year	
Compensated absences	113,654
Accrued sick-leave bank	210,000
Capital leases payable	658,669
State Loan - Chapter 1168-85	23,880
Net pension liability	<u>7,172,233</u>
Total liabilities	<u>8,555,141</u>
<b>Deferred inflows of resources</b>	
Deferred inflows - pension	<u>285,429</u>
<b>Net Position (Deficit)</b>	
Net investment in capital assets	794,934
Unrestricted	<u>(5,476,279)</u>
Total net position (deficit)	<u>\$ (4,681,345)</u>

The accompanying notes are an integral part of this financial statement.

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Statement of Activities**

For the year ended June 30, 2018

	<u>Expenses</u>	<u>Program revenues</u>		Net (expenses) revenues and changes in net position (deficit)
		<u>Charges for services</u>	<u>Capital grants and contributions</u>	
<b>Governmental activities</b>				
Operating	\$ 3,749,289	\$ 354,076	\$ 6,413	\$ (3,388,800)
Interest on long-term debt	28,015	-	-	<u>(28,015)</u>
Net program (expenses) revenues				<u>(3,416,815)</u>
General revenues				
Property taxes				1,680,042
Assessments				768,795
Gain on sale of capital assets				196,540
Other				66,662
Property tax relief				<u>14,537</u>
Total general revenues				<u>2,726,576</u>
<b>Changes in net position (deficit)</b>				(690,239)
<b>Net position (deficit), beginning of year</b>				<u>(3,991,106)</u>
<b>Net position (deficit), end of year</b>				<u><u>\$ (4,681,345)</u></u>

The accompanying notes are an integral part of this financial statement.

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Balance Sheet - Governmental Funds**

June 30, 2018

	<u>General fund</u>
<b>Assets</b>	
<b>Assets</b>	
Cash and investments	\$ 1,313,139
Accounts receivable	6,664
Interest receivable	488
Prepaid insurance	<u>10,500</u>
Total assets	<u>\$ 1,330,791</u>
<b>Liabilities and Fund Balances</b>	
<b>Liabilities</b>	
County overdraft	\$ 173,354
Accounts payable	36,303
Accrued expenses	<u>44,904</u>
Total liabilities	<u>254,561</u>
<b>Fund balances</b>	
Nonspendable:	
Prepaid insurance	10,500
Assigned to:	
Capital outlay reserve	730,791
Unassigned	<u>334,939</u>
Total fund balance	<u>1,076,230</u>
Total liabilities and fund balances	<u>\$ 1,330,791</u>

The accompanying notes are an integral part of this financial statement.

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Reconciliation of the Governmental Funds  
Balance Sheet to the Statement of Net Position (Deficit)**

June 30, 2018

**Total fund balances - governmental funds** \$ 1,076,230

Amounts reported for governmental activities in the statement of net position are different because:

Accounts receivable are not available to pay for current period expenditures and, therefore, are not reported in the governmental funds balance sheet. 73,762

Interest receivable is not available to pay for current period expenditures and, therefore, is not reported in the governmental funds balance sheet. 528

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 1,575,747

Deferred outflows are not available to pay for current period expenditures and, therefore, are not reported in the funds. 1,178,397

Deferred inflows are not due and payable in the current period and, therefore, are not reported in the funds. (285,429)

Net pension liability is not due and payable in the current period and, therefore, are not reported in the funds. (7,172,233)

Compensated absences are not due and payable in the current period and, therefore, are not reported in the funds. (113,654)

Accrued sick-leave bank costs are not due and payable in the current period and therefore, are not reported in the funds. (210,000)

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.  
Capital leases payable (780,813)  
State Loan - Chapter 1168-85 (23,880)

**Net position (deficit) of governmental activities** \$ (4,681,345)

The accompanying notes are an integral part of this financial statement.

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Statement of Revenues, Expenditures and  
Changes in Fund Balances - Governmental Funds**

For the year ended June 30, 2018

**Revenues**

Property taxes	\$ 1,680,042
Special tax	768,795
Service fees	277,582
Other	30,869
Fire permits and inspections	25,174
Insurance proceeds and reimbursements	16,668
Property tax relief	14,537
Impact fees	3,978
Grant revenue	<u>2,435</u>
Total revenues	<u>2,820,080</u>

**Expenditures**

Salaries and wages	1,515,996
Retirement	872,980
Employee benefits	258,248
Professional fees	91,281
Repairs and maintenance	89,672
Safety equipment	61,327
Dispatching	53,630
Small tools and equipment	40,170
Fuel	32,612
Supplies	24,818
Utilities	24,627
Payroll taxes	22,882
Office supplies	18,290
Insurance	17,349
Building repairs and maintenance	12,833
Training	11,754
Dues and subscriptions	11,443
Directors fees	2,750
Capital outlay	49,915
Debt service	
Principal	168,893
Interest	<u>28,015</u>
Total expenditures	<u>3,409,485</u>

(Continued)

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Statement of Revenues, Expenditures and  
Changes in Fund Balances - Governmental Funds (Continued)**

For the year ended June 30, 2018

<b>Excess of revenues over expenditures prior to other financing sources (uses)</b>	(589,405)
<b>Other financing sources (uses)</b>	
Proceeds from sale of capital assets	<u>196,540</u>
Total other financing sources (uses)	<u>196,540</u>
<b>Net change in fund balance</b>	(392,865)
<b>Fund balance, beginning of year</b>	<u>1,469,095</u>
<b>Fund balance, end of year</b>	<u>\$ 1,076,230</u>

The accompanying notes are an integral part of this financial statement.

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Reconciliation of the Statement of Revenues, Expenditures  
and Changes in Fund Balances - Governmental Funds  
to the Statement of Activities**

For the year ended June 30, 2018

**Net change in fund balances - governmental funds** \$ (392,865)

Amounts reported for governmental activities in the statement of activities  
are different because:

Revenues in the statement of activities that do not provide current financial  
resources are not reported as revenues in the funds. 70,445

Governmental funds report capital outlay as expenditures while  
government activities record depreciation expense to allocate those  
expenditures over the life of the assets. 49,915

Depreciation expense related to capital assets is recognized in the statement  
of activities, but is not reported in the funds. (181,311)

Changes in compensated absences are recorded as an expense in the  
statement of activities, but are not reported in the funds. (42,076)

Changes in accrued sick-leave bank is recorded as an expense in the  
statement of activities, but is not reported in the funds. 10,000

Changes in net pension liability and deferred inflows and outflows  
associated with pensions are recognized in the statement of activities,  
but are not reported in the funds. (373,240)

The repayment of principal related to long-term liabilities is recognized as  
an expenditure in the governmental funds, and reduces long-term  
liabilities in the statement of net position (deficit). 168,893

**Change in net position (deficit) of governmental activities** \$ (690,239)

The accompanying notes are an integral part of this financial statement.

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note A - Summary of Significant Accounting Policies

This summary of significant accounting policies of Waterloo Morada Rural County Fire Protection District (the District) is presented to assist in understanding the District's financial statements.

#### Description of the reporting entity

The District was organized for the purpose of offering fire protection to the residents and landowners in the Waterloo Morada area of San Joaquin County and operates under the authority of Division 12, Part 2, Section 13801 of the California Health and Safety Code. At June 30, 2018 the District has one fire station at 6925 East Foppiano Lane, Stockton. Station Number Two which was located at 9373 North Highway 99 in Stockton was closed.

District management considered all potential component units for inclusion in the reporting entity by applying the criteria set forth in accounting principles generally accepted in the United States of America. The District concluded that there are no potential component units which should be included in the reporting entity.

#### Government-wide financial statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the primary government.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges paid by the recipients of goods or services offered by the programs and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other revenues not classified as program revenues are presented as general revenues.

#### Fund financial statements

The fund financial statements provide information about the District's funds. The District has one type of fund (governmental), which is comprised of one major fund as follows:

General fund - This fund is established to account for resources devoted to financing the general services that the District performs. Property taxes, special taxes and other sources of revenue used to finance the fundamental operations of the District are included in this fund. This fund is charged with all costs of operating the District for which a separate fund has not been established.

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note A - Summary of Significant Accounting Policies (Continued)

#### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes, special taxes and property tax relief are recognized as revenues in the year for which they are intended to finance.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period and apply to the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and long-term liabilities are recorded only when payment is due.

Property taxes, proceeds from sales of capital assets, special taxes, strike teams, interest, federal awards, impact fees, fire permits and inspection fees, property tax relief, state assistance and insurance proceeds and reimbursements associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

#### Budget procedures

The District adopts a budget annually which is approved by the Board of Directors and filed with the San Joaquin County Auditor-Controller in accordance with California Government Code Section 53901. The budget is prepared on the modified accrual basis of accounting. The minutes record a resolution adopting the budget which is prepared within the spending limit as regulated by Proposition 4. The appropriations lapse at year-end.

#### Cash and investments

For the purpose of financial reporting “cash and investments” includes all demand and savings accounts and short-term investments with an original maturity of three months or less and the District’s investment in the County of San Joaquin’s pooled cash and investments.

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note A - Summary of Significant Accounting Policies (Continued)

#### Accounts receivable

District management considers all accounts receivable to be fully collectible. Accordingly, an allowance of doubtful accounts has not been recorded in these financial statements.

#### Capital assets

All capital assets are valued at historical cost. The District's policy is to capitalize all assets with costs exceeding certain minimum thresholds and with useful lives exceeding two years.

Depreciation has been provided on capital assets and is charged as an expense against operations each year. The total amount of depreciation taken over the years is reported on the balance sheet as a reduction in the book value of capital assets.

Depreciation is provided using the straight-line method which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each year until the asset is fully depreciated. The District has assigned the useful lives listed below to capital assets.

Buildings and improvements	10-40 years
Station equipment	3-10 years
Apparatus and vehicles	10-20 years
Apparatus equipment	5 years

Major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

#### Long-lived assets

Long-lived assets to be held and used are reviewed for impairment whenever events or changes in circumstances indicate that the related carrying amount may not be recoverable. When required, impairment losses on assets to be held and used are recognized based on the fair value of the asset. Long-lived assets to be disposed of are reported at the lower of carrying amount or fair value less costs to sell.

#### Accrued sick-leave bank

The District offers certain benefits to retirees of the District that were paid through the San Joaquin County Employees' Retirement Association (the Association) in accordance with a prior agreement. Currently, the District has accrued a liability due to a change in policy by the Association, although the District is not in agreement with the Association's change in policy.

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note A - Summary of Significant Accounting Policies (Continued)

#### Deferred outflow/inflows of resources

In addition to assets, liabilities and net position, the statement of net position reports separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of resources that applies to a future period(s) and will not be recognized as an outflow of resources (expense) until then. Conversely, deferred inflows of resources represent an acquisition of resources that applies to a future period(s) and will not be recognized as an inflow of resource (revenue) until that time.

Contributions made to the District's pension plan(s) after the measurement date but before the fiscal year end are recorded as a deferred outflow of resources and will reduce the net pension liability in the next fiscal year.

Additional factors involved in the calculation of the District's pension expense and net pension liability include the differences between expected and actual experience, changes in assumptions, differences between projected and actual investment earnings, changes in proportion, and differences between the District's contributions and proportionate share of contributions. These factors are recorded as deferred outflows and inflows of resources and amortized over various periods.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resource related to pensions, and pension expense, information about the fiduciary net position of the District's portion of the San Joaquin County Employees' Retirement Association (SJCERA) and additions to/deductions from the SJCERA's fiduciary net position have been determined on the same basis as they are reported by SJCERA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Net position

Equity in the government-wide financial statements is classified as net position and displayed in three components as follows:

- a. Net investment in capital assets - Consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any borrowings that are attributable to the acquisition, construction or improvement of those assets.

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note A - Summary of Significant Accounting Policies (Continued)

- b. Restricted - Consists of restricted assets reduced by liabilities and deferred inflows of resources related to these assets.
- c. Unrestricted - Amounts not required to be reported in other components of net position.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Fund balance

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components: nonspendable, restricted, committed, assigned and unassigned.

Nonspendable - Amounts that cannot be spent because they are either not spendable in form or are legally or contractually required to be maintained intact.

Restricted - Amounts constrained regarding use from restrictions externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or by restrictions imposed by law through constitutional provisions or enabling legislation.

Committed - Amounts constrained regarding use for specific purposes pursuant to requirements imposed by formal action of the District's highest level of decision making authority.

Assigned - Amounts constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed. The authority for assigning fund balance is expressed by the Board of Directors, District manager or their designee.

Unassigned - Amounts that have not been restricted, committed or assigned to specific purposes within the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the general fund can only report a negative unassigned fund balance amount.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources (committed, assigned and unassigned) as they are needed. When unrestricted resources (committed, assigned and unassigned) are available for use it is the District's policy to use committed resources first, then assigned, and then unassigned as they are needed.

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note A - Summary of Significant Accounting Policies (Continued)

#### Fair value measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2 inputs are inputs other than quoted prices included within level 1 - that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

#### Property taxes

Property taxes were levied January 1, 2017 and were payable in two installments on December 10, 2017 and April 10, 2018. The County of San Joaquin bills and collects property taxes on behalf of the District.

#### Special tax

A special tax is levied annually by the Board of Directors in accordance with California Government Code Section 53978, as approved by District voters in 1986. The Board has determined that the special tax is reasonably related to the District's costs for providing fire prevention, suppression and emergency medical service for each non-exempt taxable parcel, and the charge is levied without regard to property valuation, but rather parcel usage. The County of San Joaquin bills and collects the special tax on behalf of the District.

#### Estimates

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note A - Summary of Significant Accounting Policies (Continued)

#### New accounting pronouncements

##### Standards adopted

In March 2017, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 85, *Omnibus 2017*. This Statement addresses practice issues that have been identified during implementation and application of certain GASB statements, including issues related to blending component units, goodwill, fair value measurement and application, pensions, and other postemployment benefits. The District implemented the provisions of this Statement for the year ended June 30, 2018. There was no effect on net position as a result of implementation of this Statement.

In May 2017, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 86, *Certain Debt Extinguishment Issues*. This Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The District implemented the provisions of this Statement for the year ended June 30, 2018. There was no effect on net position as a result of implementation of this Statement.

##### Standards not yet adopted

In June 2017, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The District will be required to implement the provisions of this Statement for the year ended June 30, 2021. The District has not determined the effect on the financial statements.

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note A - Summary of Significant Accounting Policies (Continued)

In April 2018, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements*. The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The District will be required to implement the provisions of this Statement for the year ended June 30, 2019. The District has not determined the effect on the financial statements.

### Note B - Cash and Investments

Cash and investments of the District as of June 30, 2018, consist of the following:

	<u>Carrying amount</u>	<u>Bank balance</u>	<u>Fair value</u>
<u>Deposits in commercial accounts</u>			
Public checking	\$ 637,680	\$ 643,959	
Certificates of Deposit	<u>675,459</u>	<u>675,611</u>	
	<u>1,313,139</u>	<u>\$ 1,319,570</u>	
<u>Investment in external investment pool</u>			
San Joaquin County Treasurer	<u>-</u>		<u>\$ -</u>
Total cash and investments	<u>\$ 1,313,139</u>		

#### Deposit and Investment Policy

California statutes authorize special districts to invest idle, surplus, or reserve funds in a variety of credit instruments as provided for in the California Government Code, Section 53600.

As specified in Government Code 53600.5, when investing, reinvesting, purchasing, acquiring, exchanging, selling or managing the District's funds, the primary objectives, in priority order, of the District's investment activities and of the District's investment policy shall be (1) safety, (2) liquidity, and (3) yield. It is the policy of the District to invest public funds in a manner to obtain the highest return obtainable with the maximum security while meeting the daily cash flow demands of the District as long as investments meet the criteria established by this policy for safety and liquidity and conform to all laws governing the investment of District funds.

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note B - Cash and Investments (Continued)

The District is provided a broad spectrum of eligible investments under California Government Code Sections 53600-53609 (authorized investments), 53630-53686 (deposits and collateral), and 16429.1 (Local Agency Investment Fund). The District may choose to restrict its permitted investments to a smaller list of securities that more closely fits the District's cash flow needs and requirements for liquidity.

The table below identifies the investment types that are authorized for the District by the California Government Code, Section 53600 (or District's investment policy, where more restrictive) that address interest rate risk, credit risk and concentration of credit risk.

<u>Authorized Investment Type</u>	<u>Maximum Maturity</u>	<u>Maximum Percentage of Portfolio</u>	<u>Maximum Investment in One Issuer</u>
U.S. Treasury Bills, Notes, and Bonds	5 years	None	None
U.S. Government Agency Obligations	5 years	None	None
Repurchase Agreements	1 year	None	None
State Registered Warrants, Notes or Bonds	5 years	None	None
Bankers Acceptances	180 days	40%	30%
Commercial Paper	270 days	30%	10%
Negotiable Certificates of Deposit	1 year	30%	None
Medium Term Corporate Notes	3 years	30%	None
Mutual Funds	N/A	20%	10%
Bank Deposits	N/A	10%	10%
Local Agency Investment Fund (LAIF)	N/A	None	None
Local government investment pools	N/A	None	None

The District complied with the provisions of California Government Code (or the District's investment policy, where more restrictive) pertaining to the types of investments held, institutions in which deposits were made and security requirements. The District will continue to monitor compliance with applicable statutes pertaining to public deposits and investments. The District does not maintain a formal investment policy.

#### Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the District

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note B - Cash and Investments (Continued)

manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio matures or comes close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

<u>Investment type</u>	<u>Total</u>	<u>Remaining maturity (in months)</u>					<u>More than 60 months</u>
		<u>12 months or less</u>	<u>13 - 24 months</u>	<u>25 - 36 months</u>	<u>37-48 months</u>	<u>49-60 months</u>	
San Joaquin County							
Treasurer	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Certificates of Deposit	<u>675,459</u>	<u>675,459</u>	-	-	-	-	-
	<u>\$ 675,459</u>	<u>\$ 675,459</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

### Disclosures Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code or the District's investment policy, and the actual rating as of fiscal year end for each investment type.

<u>Investment type</u>	<u>Amount</u>	<u>Minimum Legal Rating</u>	<u>Exempt From Disclosure</u>	<u>AAA</u>	<u>AA</u>	<u>A</u>	<u>Not Rated</u>
San Joaquin County							
Treasurer	\$ -	N/A	\$ -	\$ -	\$ -	\$ -	\$ -
Certificates of Deposit	<u>675,459</u>	<u>N/A</u>	-	-	-	-	<u>675,459</u>
	<u>\$ 675,459</u>	<u>N/A</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 675,459</u>

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note B - Cash and Investments (Continued)

#### Concentration of Credit Risk

The District had no investment policy limiting the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. The District's investments are concentrated in certificates of deposit and external investment pools which are not subject to investment limits.

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposit or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the District's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits. The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the government unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure District deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

As of June 30, 2018, the District's bank balance was \$1,319,570 and \$250,000 of that amount was insured by the Federal Deposit Insurance Corporation and collateralized as required by state law and the remaining amount of \$1,069,570 was secured by a pledge of securities by the financial institution.

#### Investment in External Investment Pool

The District's investment in the San Joaquin County investment pool is managed by the San Joaquin County Treasurer and is stated at fair value or amortized cost, which approximates fair value. Cash held by the San Joaquin County Treasury is pooled with other County deposits for investment purposes by the County Treasurer in accordance with the investment policy of the County Treasurer (see County Treasurer's investment policy at <http://www.sjgov.org/treasurer/>). The Pool has established a treasury oversight committee to monitor and review the management of public funds maintained by the Pool. Participants' equity in the investment pool is

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note B - Cash and Investments (Continued)

determined by the dollar amount of the participant deposits, adjusted for withdrawals and distributed investment income. Investment income is prorated to individual funds based on their average daily cash balances. In accordance with applicable State laws, the San Joaquin County Treasurer may invest in derivative securities. However, at June 30, 2018, the San Joaquin County Treasurer's pooled investment fund contained no derivatives or other investments with similar risk profiles.

#### Fair value hierarchy

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The District's investment in the County of San Joaquin Treasury Pool is classified as Level 2 and its value is based on the fair value factor provided by the Treasurer of the County of San Joaquin, which is calculated as the fair value divided by the amortized cost of the investment pool. The District's investment in certificates of deposit are classified as Level 1.

### Note C - Capital Assets

Capital asset activity for the year ended June 30, 2018 is as follows:

	Balance <u>June 30, 2017</u>	<u>Additions</u>	<u>Disposals</u>	<u>Transfers</u>	Balance <u>June 30, 2018</u>
<b>Nondepreciable capital assets</b>					
Land	\$ 214,315	\$ -	\$ -	\$ -	\$ 214,315
Total nondepreciable capital assets	<u>214,315</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>214,315</u>
<b>Depreciable capital assets</b>					
Buildings and improvements	487,253	-	-	-	487,253
Station equipment	193,734	-	-	-	193,734
Apparatus and vehicles	2,082,130	35,746	(163,670)	-	1,954,206
Apparatus equipment	<u>321,509</u>	<u>14,169</u>	<u>-</u>	<u>-</u>	<u>335,678</u>
Total depreciable capital assets	3,084,626	49,915	(163,670)	-	2,970,871
Less accumulated depreciation	<u>(1,591,798)</u>	<u>(181,311)</u>	<u>163,670</u>	<u>-</u>	<u>(1,609,439)</u>
Total depreciable capital assets, net	<u>1,492,828</u>	<u>(131,396)</u>	<u>-</u>	<u>-</u>	<u>1,361,432</u>
Total capital assets, net	<u>\$ 1,707,143</u>	<u>\$(131,396)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,575,747</u>

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Notes to Financial Statements**

June 30, 2018

**Note D - Compensated Absences**

Employees accrue vacation and sick leave benefits based on bargaining unit, length of service and current compensation. Accumulated vacation leave is subject to maximum accruals for employees who are part of the Firefighters of San Joaquin County Local 1243 International Association of Firefighters Unit 15 bargaining unit. Accumulated vacation leave is not subject to maximum accruals for the Fire Chief or Administrative Secretary bargaining units. As of June 30, 2018, the District's accrued liability for accumulated unused vacation leave and compensation time is \$113,654. Employees are paid for their accumulated unused vacation leave upon separation from service. The liability is expected to be liquidated with future resources and not with expendable available financial resources.

Accumulated sick leave is subject to maximum accruals for employees hired on or before August 27, 2001. Upon separation from service, an employee's accumulated unused sick leave is converted to a sick leave bank or a service credit for all employees hired on or before August 27, 2001. District employees hired after August 27, 2001 receive no sick leave bank or service credit for accumulated unused sick leave. Sick leave banks are used to pay post-retirement medical, dental and vision insurance premiums. Once a retiree's sick leave bank is depleted, the retiree is responsible for his/her medical, dental and vision insurance premiums. The District has estimated and recorded a liability of \$210,000 as of June 30, 2018, although the District believes the San Joaquin County Employees' Retirement Association is liable for these benefits.

**Note E - Long-Term Liabilities**

Long-term liabilities outstanding as of June 30, 2018 consist of the following:

	Interest		Amounts		Due within
	<u>rate</u>	<u>Maturity date</u>	<u>authorized</u>	<u>and issued</u>	<u>Outstanding</u>
					<u>one year</u>
State Loan - Chapter 1168/85	-	Not assigned	\$ 27,038	\$ 23,880	\$ -
Note payable - Canepa	3.00%	November 21, 2018	200,000	4,643	4,643
Capital lease - 2013 firetruck	2.31%	September 20, 2017	166,687	-	-
Capital lease - BME firetruck	3.24%	March 1, 2024	332,742	289,625	44,512
Capital lease - Spartan Type 1	2.88%	November 15, 2023	<u>560,000</u>	<u>486,545</u>	<u>72,989</u>
			<u>\$ 1,286,467</u>	<u>\$ 804,693</u>	<u>\$ 122,144</u>

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note E - Long-Term Liabilities (Continued)

The following is a summary of long-term liability issuances and transactions during the year ended June 30, 2018:

	Balance <u>June 30, 2017</u>	<u>Additions</u>	<u>Reductions</u>	Balance <u>June 30, 2018</u>
State Loan - Chapter 1168/85	\$ 23,880	\$ -	\$ -	\$ 23,880
Note payable - Canepa	22,874	-	(18,231)	4,643
Capital lease - 2013 firetruck	34,090	-	(34,090)	-
Capital lease - BME firetruck	332,742	-	(43,117)	289,625
Capital lease - Spartan Type 1	<u>560,000</u>	<u>-</u>	<u>(73,455)</u>	<u>486,545</u>
	<u>\$ 973,586</u>	<u>\$ -</u>	<u>\$ (168,893)</u>	<u>\$ 804,693</u>

#### State Loan - Chapter 1168/85

The District applied for and received a state loan in the amount of the shortfall in funding received through supplemental roll tax revenue during the 1984-85 fiscal year. The loan is interest free and was to be repaid from the 1984-85 fiscal year supplemental roll tax revenue received by the District after January 15, 1986. No due date has been assigned to the loan.

#### Note payable - Canepa

On November 21, 2003, the District entered into a note agreement with Silvio E. Canepa and Lena Canepa Family Trust dated June 2, 1982 for the purchase of real property. Effective October 21, 2011, the interest rate was adjusted to 3%. The note is payable in monthly installments of \$1,539 and is secured by a deed of trust on real property.

#### Capital lease - 2013 Fire Truck

The District has entered into a lease agreement with First Municipal Leasing Corporation (which was subsequently assigned to Westamerica Bank) to finance the purchase of a fire truck. The capitalized cost of the fire truck, included in apparatus and vehicles, is \$166,687. Accumulated depreciation recorded relative to the fire truck is \$66,271 as of June 30, 2018. The lease is collateralized by the fire truck. The lease was paid off during the year ended June 30, 2018.

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note E - Long-Term Liabilities (Continued)

#### Capital lease - 2017 BME Model Fire Truck

The District has entered into a lease agreement with Leasing 2, Inc. to finance the purchase of a fire truck. The capitalized cost of the fire truck, included in apparatus and vehicles, is \$337,742. Accumulated depreciation recorded relative to the fire truck is \$45,032 as of June 30, 2018. The lease is collateralized by the fire truck.

The following is a schedule by years of future minimum lease payments under the capital lease together with the present value of the net minimum lease payments as of June 30, 2018.

<u>Year ending June 30,</u>	
2019	\$ 53,881
2020	53,881
2021	53,881
2022	53,882
2023	53,882
2024	<u>53,882</u>
Total minimum lease payments	323,289
Less amount representing interest	<u>(33,664)</u>
Present value of net minimum lease payments	<u>\$ 289,625</u>
Current capital lease obligation	\$ 44,512
Noncurrent capital lease obligation	<u>245,113</u>
	<u>\$ 289,625</u>

#### Capital lease - 2016 Spartan Type 1 Pumper

The District has entered into a lease agreement with Leasing 2, Inc. to finance the purchase of a fire truck. The capitalized cost of the fire truck, included in apparatus and vehicles, is \$560,000. Accumulated depreciation recorded relative to the fire truck is \$93,333 as of June 30, 2018. The lease is collateralized by the fire truck.

(Continued)

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Notes to Financial Statements**

June 30, 2018

**Note E - Long-Term Liabilities (Continued)**

The following is a schedule by years of future minimum lease payments under the capital lease together with the present value of the net minimum lease payments as of June 30, 2018.

<u>Year ending June 30,</u>			
2019	\$	86,992	
2020		89,469	
2021		89,469	
2022		89,468	
2023		89,468	
2024		<u>91,846</u>	
Total minimum lease payments		536,712	
Less amount representing interest		<u>(50,167)</u>	
Present value of net minimum lease payments	\$	<u>486,545</u>	
Current capital lease obligation	\$	72,989	
Noncurrent capital lease obligation		<u>413,556</u>	
	\$	<u>486,545</u>	

Summary of long-term liabilities service requirements

Long-term liabilities service requirements to maturity are as follows:

<u>Year ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 122,144	\$ 23,396	\$ 145,540
2020	123,589	19,761	143,350
2021	127,310	16,040	143,350
2022	131,143	12,208	143,351
2023	135,091	8,259	143,350
2024	141,536	4,191	145,727
Due date not assigned	<u>23,880</u>	-	<u>23,880</u>
Total requirements	<u>\$ 804,693</u>	<u>\$ 83,855</u>	<u>\$ 888,548</u>

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note F - Defined Benefit Pension Plans

#### General Information about the Pension Plans

**Plan Descriptions** - The District contributes to the San Joaquin County Employees' Retirement Association (SJCERA), a cost-sharing multiple-employer defined benefit pension plan administered by the Board of Retirement. The County Employee's Retirement Act of 1937 is the statutory basis for the SJCERA. The Board of Retirement has the authority to establish and amend benefit provisions. SJCERA issues a publicly available financial report that includes financial statements and required supplementary information for the participants in the plan. A copy of the financial report may be obtained by writing to the Board of Retirement, San Joaquin County Employees' Retirement Association, 6 South El Dorado, Suite 400, Stockton, California, 95202 or is available on SJCERA's website [www.sjcera.org](http://www.sjcera.org).

**Benefits Provided** - SJCERA provides retirement, disability, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the 1957 Survivor Benefit or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The Plans' provisions and benefits in effect at June 30, 2018, are summarized as follows:

	<b>Safety</b>	
	<u>Tier 1</u>	<u>Tier 2</u>
	Prior to	On or after
Hire date	<u>January 1, 2013</u>	<u>January 1, 2013</u>
Benefit formula	3.0% @ 50	2.7% @ 57
Benefit vesting schedule	5 years	5 years
Benefit payments	Monthly for life	Monthly for life
Retirement age	50	50
Monthly benefits, as a % of eligible compensation	2.0% to 3.0%	2.0% to 2.7%
Required employer contribution rates	75.46%	63.58%
Required employee contribution rates	8.30% to 11.79%	14.33%

The Tier 1 plan is closed to new members that are not already SJCERA eligible participants or a member in a California reciprocal public retirement system.

(Continued)

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Notes to Financial Statements**

June 30, 2018

**Note F - Defined Benefit Pension Plans (Continued)**

*Contributions* - Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the January 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of December 31 by SJCERA. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2018, the contributions recognized as part of pension expense for each Plan were as follows:

	<u>Miscellaneous</u>
Contributions - employer	\$ 832,511
Contributions - employee (paid by employer)	<u>38,520</u>
	<u>\$ 871,031</u>

*Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions*

As of June 30, 2018, the District reported a net pension liability for its proportionate share of the net pension liability in the amount of \$7,172,233.

The District's net pension liability for each Plan is measured as the proportionate share of the net pension liability. The net pension liability of each of the Plans is measured as of December 31, 2017, and the total pension liability for each Plan used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2017 rolled forward to December 31, 2017, using standard update procedures. The District's proportionate share of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, as actuarially determined. The District's proportionate share of the net pension liability for each Plan as of December 31, 2016 and 2017 was as follows:

	<u>Safety</u>
Proportion - December 31, 2016	0.4333%
Proportion - December 31, 2017	<u>0.4534</u>
Change - increase (decrease)	0.0201%

(Continued)

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Notes to Financial Statements**

June 30, 2018

**Note F - Defined Benefit Pension Plans** (Continued)

For the year ended June 30, 2018, the District recognized pension expense of \$1,246,220. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred outflows of resources</u>	<u>Deferred inflows of resources</u>
Pension contributions subsequent to measurement date	\$ 387,645	\$ -
Differences between actual and expected experience	135,003	(74,375)
Changes in assumptions	238,312	-
Changes in employer's proportion and differences between the employer's contributions and the employer's proportionate share of contributions	262,456	(211,054)
Net differences between projected and actual earnings on plan investments	<u>154,981</u>	<u>-</u>
Total	<u>\$ 1,178,397</u>	<u>\$ (285,429)</u>

The \$387,645 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

<u>Year ended June 30,</u>	
2019	\$ 295,932
2020	214,075
2021	32,469
2022	<u>(37,153)</u>
Total	<u>\$ 505,323</u>

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note F - Defined Benefit Pension Plans (Continued)

*Actuarial Assumptions* - The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions:

	<u>Safety</u>
Valuation Date	January 1, 2017
Measurement Date	December 31, 2017
Actuarial Cost Method	Entry age normal cost level
Actuarial Assumptions:	
Cost of living adjustments (COLA)	2.60%
Inflation	2.90%
Amortization Growth Rate	3.15%
Projected Salary Increase	3.15% plus merit component (1)
Investment Rate of Return	7.40% (2)
Mortality	Sex distinct CALPERS Preretirement Non-Industrial Mortality and Industrially Disabled Annuitant Mortality Tables, with generational mortality improvements projected from 2009 using Projection Scale MP-2015.

- (1) Depending on employee classification and years of service  
(2) Net of pension plan investment expenses, including inflation

*Discount rate* - The discount rate used to measure the total pension liability was 7.40%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note F - Defined Benefit Pension Plans (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. The following table was the Retirement Board's Adopted asset allocation policy and the long-term expected real rates of return as of June 30, 2018:

<u>Asset Class</u>	<u>Target allocation</u>	<u>Long-term expected real rate of return</u>
Global Public Equities	30.00%	8.90%
Stable Fixed Income	10.00%	4.20%
Credit	14.00%	6.75%
Risk Parity	14.00%	6.90%
Private Appreciation/Real Estate Private Manager	12.00%	10.55%
Crisis Risk Offset	20.00%	6.75%
Short-term Investments/Cash/Cash Equivalents	00.00%	2.90%
Total	100.00%	

***Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** - The following presents the District's proportionate share of the net pension liability for each Plan, calculated using the discount rate for each Plan, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	<u>Safety</u>
1% Decrease	6.40%
Net pension liability	\$ 9,893,208
Current discount rate	7.40%
Net pension liability	\$ 7,172,233
1% Increase	8.40%
Net pension liability	\$ 4,935,843

***Pension Plan Fiduciary Net Position*** - Detailed information about each pension plan's fiduciary net position is available in the separately issued SJCERA financial reports.

#### Payable to the Pension Plan

At June 30, 2018, the District reported a payable of \$0 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2018.

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note G - Deferred Compensation Plan

Employees of the District may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments).

The deferred compensation plan is available to all full-time employees of the District. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death or unforeseeable emergency. Total employee contributions to the plan during the year ended June 30, 2018 were \$48,611.

### Note H - Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the District obtains insurance coverage.

Public entity risk pools are formally organized and separate entities established under the Joint Exercise of Powers Act of the State of California. As separate legal entities, those entities exercise full powers and authorities within the scope of the related Joint Powers Agreements including the preparation of annual budgets, accountability for all funds, the power to make and execute contracts and the right to sue and be sued. Each risk pool is governed by a board consisting of representatives from member municipalities. Each board controls the operations of the respective risk pool, including selection of management and approval of operating budgets, independent of any influence by member municipalities beyond their representation on that board. Obligations and liabilities of these risk pools are not the District's responsibility.

#### Fire Agencies Insurance Risk Authority

The District is insured for comprehensive liability, automotive, and property damage coverage as a member of the Fire Agencies Insurance Risk Authority (the Authority). The Authority is a public agency risk pool created pursuant to a joint powers agreement between the numerous member fire agencies. The Authority manages on pool for all member agencies. Each member pays an annual premium to the system based on numerous factors including the number of personnel, types and values of assets held. The following coverage limits and deductibles are listed as follows:

(Continued)

# WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT

## Notes to Financial Statements

June 30, 2018

### Note H - Risk Management (Continued)

<u>Coverage</u>	<u>Limit</u>	<u>Deductible</u>
General liability	\$ 1,000,000	\$ -
Management	1,000,000	5,000
Automobile	1,000,000	-
Crime	1,000,000	1,000
Portable equipment	Blanket	1,000
Umbrella	10,000,000	-

#### Fire Districts Association of California – Fire Association Self-Insurance System

The District is self-insured for workers' compensation coverage as a member of the Fire Districts Association of California - Fire Association Self-Insurance System (the System). The System is a public agency risk pool created pursuant to a joint powers agreement between the numerous member fire agencies. The System manages one pool for all member agencies. Each member pays an annual premium to the system based on the number of personnel, an estimated dollar amount of payroll and an experience factor. At fiscal year-end, when actual payroll expenditures are available, an adjustment to the year's annual premium is made. The System reinsures through the Local Agency Excess Workers' Compensation Authority (LAWCX), a joint powers authority, for claims in excess of \$750,000 for each insured event. The District's claims did not exceed coverage over the last 3 fiscal years.

### Note I - Governing Board

As of June 30, 2018, the five members of the District's Board of Directors were as follows:

<u>Director</u>	<u>Term expires</u>
Clayton A. Titus, President	December 2020
Marc Youngblood, Vice President	December 2022
William J. Snyder, Treasurer	December 2020
Ralph P. Lucchetti	December 2022
John Baker	December 2019

### Note J - Net Position (Deficit)

The governmental activities has a net position (deficit) of \$(4,681,345) as of June 30, 2018. The deficit is due to the District incurring expenses in excess of revenue and is expected to be offset in the future from the receipt of general revenues.

**REQUIRED SUPPLEMENTARY INFORMATION**

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Statement of Revenues, Expenditures and Changes in  
Fund Balances - Budget and Actual -  
Governmental Funds**

For the year ended June 30, 2018

	General fund		
	<u>Actual amounts</u>	<u>Budgeted amounts original/final</u>	<u>Variance with final budget positive/ (negative)</u>
<b>Revenues</b>			
Property taxes	\$ 1,680,042	\$ 1,618,371	\$ 61,671
Special tax	768,795	742,320	26,475
Service fees	277,582	-	277,582
Proceeds from sale of capital assets	196,540	-	196,540
Other	30,869	13,000	17,869
Fire permits and inspections	25,174	-	25,174
Insurance proceeds and reimbursements	16,668	-	16,668
Property tax relief	14,537	14,640	(103)
Impact fees	3,978	-	3,978
Grant revenue	2,435	-	2,435
Total revenues	3,016,620	2,388,331	628,289
<b>Expenditures</b>			
Salaries and wages	1,515,996	1,257,031	(258,965)
Retirement	872,980	802,500	(70,480)
Employee benefits	258,248	387,459	129,211
Professional fees	91,281	62,200	(29,081)
Repairs and maintenance	89,672	31,000	(58,672)
Safety equipment	61,327	45,000	(16,327)
Dispatching	53,630	41,000	(12,630)
Small tools and equipment	40,170	29,400	(10,770)
Fuel	32,612	26,000	(6,612)
Supplies	24,818	25,000	182
Utilities	24,627	28,000	3,373
Payroll taxes	22,882	21,300	(1,582)
Office supplies	18,290	18,750	460
Insurance	17,349	19,000	1,651
Building repairs and maintenance	12,833	14,000	1,167
Training	11,754	9,130	(2,624)

(Continued)

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Statement of Revenues, Expenditures and Changes in  
Fund Balances - Budget and Actual -  
Governmental Funds (Continued)**

For the year ended June 30, 2018

	General fund		
	<u>Actual amounts</u>	<u>Budgeted amounts original/final</u>	Variance with final budget positive/ negative
Dues and subscriptions	11,443	7,200	(4,243)
Directors fees	2,750	3,500	750
Elections	-	10,000	10,000
Capital outlay	49,915	109,000	59,085
Debt services			
Principal	168,893	17,690	(151,203)
Interest	28,015	980	(27,035)
Total expenditures	<u>3,409,485</u>	<u>2,965,140</u>	<u>(444,345)</u>
<b>Net change in fund balance</b>	(392,865)	(576,809)	183,944
<b>Fund balance, beginning of year</b>	<u>1,469,095</u>	<u>1,469,095</u>	<u>-</u>
<b>Fund balance, end of year</b>	<u>\$ 1,076,230</u>	<u>\$ 892,286</u>	<u>\$ 183,944</u>

The accompanying notes are an integral part of this financial statement.

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Required Supplementary Information  
For the year ended June 30, 2018**

**Schedule of the District's Proportionate Share  
of the Net Pension Liability**

**Last 10 years\***

	Measurement Date			
	December 31,			
	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Proportion of the net pension liability	0.4534%	0.4333%	0.4405%	0.4405%
Proportionate share of the net pension liability	\$ 7,172,233	\$ 7,225,480	\$ 6,776,387	\$ 5,803,567
Covered - employee payroll	1,094,499	995,408	1,054,884	1,001,044
Proportionate share of the net pension liability as percentage of covered - employee payroll	655.30%	725.88%	642.38%	579.75%
Plan's fiduciary net position	2,879,288,631	2,554,802,124	2,413,242,547	2,466,349,529
Plan fiduciary net position as a percentage of the total pension liability	64.54%	60.50%	61.10%	187.20%

**Notes to schedule:**

Benefit changes - There have been no changes in benefits since the prior valuation.

Changes in assumptions: In 2016, amounts reported as changes in assumptions resulted primarily from adjustments on expected retirement ages of employees.

\* Omitted years: GASB Statement No. 68 was implemented during the year ended June 30, 2015. No information was available prior to this date.

The accompanying notes are an integral part of this financial statement.

**WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

**Required Supplementary Information  
For the year ended June 30, 2018**

**Schedule of Contributions**

**Last 10 years\***

	Measurement Date			
	December 31,			
	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution (actuarially determined)	\$ 763,082	\$ 659,624	\$ 634,840	\$ 549,362
Contributions in relation to the actuarially determined contributions	<u>763,082</u>	<u>659,624</u>	<u>634,840</u>	<u>549,362</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	\$ 1,094,499	\$ 995,408	\$ 1,054,884	\$ 1,001,044
Contributions as a percentage of covered - employee payroll	69.70%	66.27%	60.18%	54.88%

**Notes to schedule:**

Methods and assumptions used to determine contribution rates:

	<u>1/1/17</u>	<u>1/1/16</u>	<u>1/1/15</u>	<u>1/1/14</u>
Valuation Date:				
Actuarial cost method	Entry age normal cost method	Entry age normal cost method	Entry age normal cost method	Entry age normal cost method
Amortization method	Level percentage of payroll			
Remaining amortization period	17 years	18 years	19 years	20 years
Asset valuation method	Actuarial value	Actuarial value	Market value	Market value
Inflation	2.90%	2.90%	3.00%	3.00%
Salary increases	3.15%	3.15%	3.25% to 8.24%	3.25% to 8.24%
Discount rate	7.40%	7.40%	7.50%	7.50%
Mortality	RP-2000 Combined Mortality Table			

\*Omitted years: GASB Statement No. 68 was implemented during the year ended June 30, 2015. No information was available prior to this date.

The accompanying notes are an integral part of this financial statement.

# **WATERLOO MORADA RURAL COUNTY FIRE PROTECTION DISTRICT**

## **Notes to Required Supplementary Information**

June 30, 2018

The manager of the District prepares an expenditure budget annually which is approved by the Board of Directors setting forth the contemplated fiscal requirements. The District's budgets are maintained on the modified accrual basis of accounting. The results of operations are presented in the budget to actual schedule in accordance with the budgetary basis.

Reported budget amounts reflect the annual budget as originally adopted. There were no amendments to the budget during the year ended June 30, 2018. The budget amounts are based on estimates of the District's expenditures and the proposed means of financing them. Actual expenditures for capital outlay, debt service and contingencies may vary significantly from budget due to timing of such expenditures.